Evidence-Based Clinical Recommendations Regarding Fluoride Intake From Reconstituted Infant Formula and Enamel Fluorosis: A Report of the American Dental Association Council on Scientific Affairs
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J Am Dent Assoc 2011;142;79-87

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Evidence-based clinical recommendations regarding fluoride intake from reconstituted infant formula and enamel fluorosis

A report of the American Dental Association Council on Scientific Affairs

Many national agencies advocate breastfeeding because of its benefits to both mother and infant.1-3 Healthy People 2010 (HP2010) targets for the percentage of the population initiating breastfeeding, breastfeeding infants to the age of 6 months and breastfeeding infants to the age of 12 months are 75 percent, 50 percent and 25 percent, respectively.4 Since 1990, national estimates of breastfeeding initiation have shown a consistent increase, and the overall national prevalence is close to reaching the HP2010 target of 75 percent.5 The Centers for Disease Control and Prevention (CDC), Atlanta, reported that 74 percent of mothers of children born in 2005 initiated breastfeeding in the postpartum period, with 43 percent and 22 percent of their infants continuing to be breastfed for six and 12 months, respectively.6 Only 12 percent of these mothers exclusively breastfed their infants through the age of 6 months.7 Exclusive use of infant formula remains a major source of nutrition for many infants in the United States.6,7 By the time infants have reached 3 months of age, the percentage who have received any formula (61 percent) is about equal to the percentage who have received any breast milk.7

ABSTRACT

Background. This article presents evidence-based clinical recommendations regarding the intake of fluoride from reconstituted infant formula and its potential association with enamel fluorosis. The recommendations were developed by an expert panel convened by the American Dental Association (ADA) Council on Scientific Affairs (CSA). The panel addressed the following question: Is consumption of infant formula reconstituted with water that contains various concentrations of fluoride by infants from birth to age 12 months associated with an increased risk of developing enamel fluorosis in the permanent dentition?

Types of Studies Reviewed. A panel of experts convened by the ADA CSA, in collaboration with staff of the ADA Center for Evidence-based Dentistry (CEBD), conducted a MEDLINE search to identify systematic reviews and clinical studies published since the systematic reviews were conducted that addressed the review question.

Results. CEBD staff identified one systematic review and two clinical studies. The panel reviewed this evidence to develop recommendations.

Clinical Implications. The panel suggested that when dentists advise parents and caregivers of infants who consume powdered or liquid concentrate infant formula as the main source of nutrition, they can suggest the continued use of powdered or liquid concentrate infant formulas reconstituted with optimally fluoridated drinking water while being cognizant of the potential risks of enamel fluorosis development. These recommendations are presented as a resource to be considered in the clinical decision-making process. As part of the evidence-based approach to care, these clinical recommendations should be integrated with the practitioner’s professional judgment and the patient’s needs and preferences.

Key Words. Fluoride; infant formula; fluorosis; evidence-based dentistry; clinical recommendations.

JADA 2011;142(1):79-87.

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tion in the different types of formulas. Because powdered and liquid concentrates contain low concentrations of fluoride, the final concentration of fluoride in these formulas depends largely on the fluoride content of the water used to reconstitute them.10 Compared with the reconstituted formulas, ready-to-feed formulas contain the lower fluoride concentration.10

One can reconstitute formula with either tap or bottled drinking water. About 70 to 75 percent of the mothers who participated in the 2005-2007 IFPS II and who fed their infants with formula reported using tap water to reconstitute the formula.11 The CDC reported that in 2008, 72.4 percent of the U.S. population who used public water supplies received optimally fluoridated water.12 The optimal fluoride concentration in drinking water, as established by the U.S. Public Health Service, is 0.7 to 1.2 parts per million, a range that research has shown to be beneficial in reducing caries.13 In some areas, naturally occurring fluoride levels may be above or below these concentrations. Box 1 (page 82) presents information on how to learn more about the fluoride content of drinking water.14

Most bottled waters contain a less-than-optimal concentration of fluoride, and the fluoride content varies among brands.12-18 Bottled-water products that are marketed as “purified,” “distilled,” “deionized,” “demineralized” or “produced through reverse osmosis” typically have concentrations of fluoride much lower than those of products marketed without these claims.19 There is no federal requirement to display the fluoride content on the bottle’s label.

unless fluoride is added specifically.\textsuperscript{19}

**FLUORIDE INTAKE AND ENAMEL FLUOROSIS**

Ingestion of fluoride during critical periods of tooth development may result in a range of visually detectable changes in enamel opacity that are termed “enamel fluorosis,” a type of hypomineralization of the enamel.\textsuperscript{20} To cause fluorosis, biological plausibility suggests, fluoride must be present at the time of enamel mineralization in sufficient quantity for a sufficient duration and in a susceptible child.\textsuperscript{21} The severity and distribution of fluorosis depend on the amount and duration of fluoride intake; the balance of ingested fluoride (total intake minus total excretion), which determines the fluoride concentrations throughout the body (including the fluids around and within the developing teeth); the stage of tooth development at exposure; and the child’s susceptibility to the condition.\textsuperscript{22} The excretion of fluoride occurs almost exclusively in the urine.\textsuperscript{23} Fluoride excretion is strongly and directly related to urinary pH,\textsuperscript{23} which, in turn, is determined by the composition of the diet.\textsuperscript{23,24} Sources of ingested fluoride include drinking water; foods and beverages, including infant formula; fluoride toothpaste; and prescription fluoride supplements.\textsuperscript{26,27}

During normal enamel maturation, the increased mineralization in the developing tooth is accompanied by the loss of matrix proteins that are secreted early in development.\textsuperscript{28} Sufficiently high levels of fluoride can disrupt this process and increase enamel porosity.\textsuperscript{29} When the clinician dries the teeth and inspects them carefully under direct lighting, he or she can see the milder forms of enamel fluorosis as white opacities that appear as minor striations or patches of paper-white enamel. More pronounced forms of fluorosis may manifest as enamel that is stained, pitted, lost or a combination of these because of fracture or attrition.\textsuperscript{22,30}

Permanent teeth, except for later-developing third molars, are susceptible to the development of enamel fluorosis in children younger than 9 years, after which time pre-eruptive enamel maturation is complete.\textsuperscript{26,31-35} Generally, the greater the amount of fluoride intake during tooth development, the greater the prevalence of enamel fluorosis.\textsuperscript{33}

**SCOPE AND PURPOSE OF THE RECOMMENDATIONS**

A multidisciplinary panel, comprising experts on fluoride, epidemiologists, methodologists and practitioners, reviewed the available literature to determine the risk of developing enamel fluorosis as a result of ingesting fluoride from reconstituted infant formula. The American Dental Association (ADA) Council on Scientific Affairs (CSA) convened a panel to evaluate the available scientific evidence on the topic of fluoride intake from infant formula and any association with fluorosis. Although some evidence suggests that fluoride’s caries-preventive benefit may be best achieved when a person receives both topical and pre-eruptively administered systemic fluoride,\textsuperscript{36-39} the preventive benefit derived from systemic fluoride intake specifically in the first six months of life has not been established. We should note that the panel did not review all available evidence on fluoride’s pre-eruptive caries-preventive effect. This report does not address any other health outcomes arising from exposure to infant formula.

In this report, we present a critical evaluation and summary of the relevant scientific evidence that is intended to assist the clinician in the decision-making process. This report does not represent a standard of care. The clinical recommendations presented here should be integrated with the practitioner’s professional judgment and the individual patient’s needs and preferences. This report replaces the Interim Guidance on Fluoride Intake for Infants and Young Children published by the ADA in 2006.\textsuperscript{40}

**METHODS**

The Council selected panelists on the basis of their expertise in the relevant subject matter. At workshops held at ADA Headquarters Nov. 10-12, 2008, and July 20-22, 2009, and in subsequent conference calls and e-mail communications, the panel evaluated the published...
ASSOCIATION REPORT

BOX 1

Learning more about fluoride content in drinking water.

*Source: Kenny and colleagues.14

Resources are available to help practitioners and parents learn more about the fluoride concentration in a child’s primary source of drinking water.

- For those served by a public water system, the local water utility company can provide a copy of the utility’s most recent Consumer Confidence Report.
- The CEBD staff members searched MEDLINE for literature published from Sept. 10, 2008, through that date but did not identify any additional reviews.
- Clinical studies. CEBD staff members conducted a second search to identify clinical studies published after the last search date within the systematic review.41 They searched for clinical studies published between Sept. 1, 2007, and Sept. 8, 2008. Their initial search yielded 16 articles. Two independent reviewers (S.S. and K.A.) reviewed titles and abstracts for relevance to the clinical question. They identified five articles for full-text review, of which they selected for inclusion one clinical study by Spencer and Do.42 (For information about excluded articles along with reasons for exclusion, see Appendix 1 of the supplemental data to the online version of this article at “http://jada.ada.org”.)

The panel considered the prepublication version of a systematic review previously commissioned by the CSA. This article subsequently was published in The Journal of the American Dental Association.41 On June 16, 2010, CEBD staff replicated the original search for literature published from Sept. 10, 2008, through that date but did not identify any additional reviews.

Clinical studies. CEBD staff members conducted a second search to identify clinical studies published after the last search date within the systematic review.41 They searched for clinical studies published between Sept. 1, 2007, and Sept. 8, 2008. Their initial search yielded 16 articles. Two independent reviewers (S.S. and K.A.) reviewed titles and abstracts for relevance to the clinical question. They identified five articles for full-text review, of which they selected for inclusion one clinical study by Spencer and Do.42 (For information about excluded articles, see Appendix 1 of the supplemental data to the online version of this article at “http://jada.ada.org”.) After reviewing this article, the panel asked the primary author of the systematic review (P.P.H.), who also was a member of the expert panel, to incorporate this
study into the analyses performed for the systematic review and generate an updated summary estimate. (For information on the update to the systematic review, see Appendix 2 of the supplemental data to the online version of this article at “http://jada.ada.org”.) During the panel meeting, one panel member (S.L.) also presented additional data from the Iowa Fluoride Study (IFS) for the panel’s consideration. An article containing these additional data from the IFS recently was published in JADA.27 CEBD staff members updated the search on June 16, 2010, searching for relevant articles published after Sept. 9, 2008, and found 40 studies but selected none for inclusion.

Critical appraisal. The panel performed a qualitative assessment of the strengths and limitations of each study to determine the quality of the evidence. (For information about the individual studies, see Appendix 2 of the supplemental data to the online version of this article at “http://jada.ada.org”.)

Grading the evidence and classifying the strength of the clinical recommendations. On the basis of the included studies, the panel developed evidence statements and graded them according to a system developed by Shekelle and colleagues43 (Table 2). The panel developed clinical recommendations on the basis of its interpretation of this evidence. The panelists classified clinical recommendations according to the strength of the evidence that forms the basis for the recommendation, again using a system modified from that of Shekelle and colleagues.43 The classification of the recommendation directly reflects the level of scientific evidence that supports the recommendation.

Process for developing clinical recommendations. When the panel members were unable to reach a consensus in interpreting evidence into clinically relevant recommendations, they used a majority vote to make final determinations.

Review process. The panel submitted its clinical recommendations for comment to both internal and external scientific experts and organizations. (For a listing of external reviewers, see Appendix 3 of the supplemental data to the online version of this article at “http://jada.ada.org”.) After reviewing all submitted remarks, the panel revised its recommendations where appropriate. The CSA approved the final clinical recommendations.

Role of the funding source. The CSA commissioned the panel’s work, which was funded by the ADA.

RESULTS

One systematic review,41 which was commissioned by the ADA, addressed the association between infant formula consumption and fluorosis. One cross-sectional study provided data in addition to those from the systematic review.42 One prospective study27 addressed the association between fluorosis and fluoride intake from formula.

The authors of the systematic review concluded that in infants from birth to age 24 months, formula consumption can be associated with an increased risk of developing at least some detectable level of enamel fluorosis (odds ratio [OR] = 1.81; 95 percent confidence interval [CI], 1.44-2.26).41 Most of the articles included in the review provided minimal information about the extent of the participant’s exposure to infant formula, the type of infant formula the participant consumed (powdered or liquid concentrate or ready to feed), the fluoride concentration of the formula and, if the formula was reconstituted, the fluoride content of the water. Hence, the authors were unable to determine whether the increased risk was caused by fluoride intake.

### TABLE 2

<table>
<thead>
<tr>
<th>LEVEL</th>
<th>CATEGORY OF EVIDENCE</th>
</tr>
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<tbody>
<tr>
<td>Ia</td>
<td>Evidence from systematic review of randomized controlled trials</td>
</tr>
<tr>
<td>Ib</td>
<td>Evidence from at least one randomized controlled trial</td>
</tr>
<tr>
<td>Ia</td>
<td>Evidence from at least one controlled study without randomization</td>
</tr>
<tr>
<td>IIb</td>
<td>Evidence from at least one other type of quasi-experimental study, such as time series analysis or studies in which the unit of analysis is not the individual</td>
</tr>
<tr>
<td>III</td>
<td>Evidence from nonexperimental descriptive studies, such as comparative studies, correlation studies, cohort studies and case-control studies</td>
</tr>
<tr>
<td>IV</td>
<td>Evidence from expert committee reports or opinions or clinical experience of respected authorities</td>
</tr>
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CLASSIFICATION: STRENGTH OF RECOMMENDATIONS

- **A**: Directly based on category I evidence
- **B**: Directly based on category II evidence or extrapolated from category I evidence
- **C**: Directly based on category III evidence or extrapolated from category I or II evidence
- **D**: Directly based on category IV evidence or extrapolated from category I, II or III evidence

*Amended with permission of BMJ Publishing Group from Shekelle and colleagues.43 Copyright © 2011 American Dental Association. All rights reserved.*
from the infant formula product, fluoridated drinking water or other possible sources of fluoride such as toothpastes or fluoride supplements. The authors of the review updated their analyses with the results from the cross-sectional study. The updated estimate of OR was 1.74 (95 percent CI, 1.40-2.15). (For information about the updated analyses, see Appendix 2 of the supplemental data to the online version of this article at “http://jada.ada.org”.)

The authors of the IFS determined the relationship between fluoride intake from reconstituted infant formula by infants between the ages of 3 and 9 months and enamel fluorosis of the permanent maxillary incisors. The investigators used data from questionnaires completed by parents of children aged from 6 weeks to 36 months to estimate the fluoride intake from reconstituted powdered formula among infants aged 3 to 9 months, as well as the fluoride intake from other beverages (primarily reconstituted fruit juices) among infants aged 3 to 9 months and from dentifrices in children aged 16 to 36 months. They used the Fluorosis Risk Index to evaluate the fluorosis of the permanent maxillary incisors in children who were about 9 years of age. (For information about this study, see Appendix 2 of the supplemental data to the online version of this article at “http://jada.ada.org”.)

The panel reached the following conclusions on the basis of available evidence. Clinicians should consider these conclusions in their totality and not as exclusive of one another.

- Consumption of infant formula may be associated with an increased risk of developing enamel fluorosis in the permanent dentition (level III).
- The estimated risk of enamel fluorosis related to fluoride intake from reconstituted infant formula is associated with the fluoride concentration in the drinking water (level III).
- Factors such as multiple and often concurrent exposures to fluoride during the period of tooth development in children make it difficult to isolate an individual child’s risk of fluorosis development associated with fluoride intake from one specific exposure, such as the use of reconstituted infant formula during the first year of life (level III).

Box 2 presents the recommendations developed by the expert panel regarding fluoride intake from infant formula (which take into account the infant nutrition guidelines published by the American Academy of Pediatrics). Box 3 presents the panel’s recommendations for research, which are based in part on recommendations from CDC.

**DISCUSSION**

On the basis of the available evidence, a majority of the panel members concluded that when advising parents and caregivers of infants from birth to age 12 months who consume reconstituted infant formula as the main source of nutrition, practitioners can suggest the continued use of powdered or liquid concentrate infant formulas reconstituted with optimally fluoridated drinking water while being cognizant of the potential risk of enamel fluorosis development. For parents and caregivers who are concerned about the potential for increasing children’s risk of developing enamel fluorosis, practitioners can suggest ready-to-feed formula or powdered or liquid concentrate formula reconstituted with water that either is fluoride free or contains low concentrations of fluoride (strength of evidence: C).

**Recommendations of the expert panel regarding fluoride intake from infant formula.**

The members of the American Dental Association expert panel encourage clinicians to follow the American Academy of Pediatrics guidelines for infant nutrition,* which advocate exclusive breastfeeding until the child is aged 6 months and continued breastfeeding until the child is at least 12 months of age, unless specifically contraindicated.

The panel offers the following suggestions to practitioners to use in advising parents and caregivers of infants who consume powdered or liquid concentrate infant formula as the main source of nutrition:

- Suggest the continued use of powdered or liquid concentrate infant formulas reconstituted with optimally fluoridated drinking water while being cognizant of the potential risk of enamel fluorosis development (strength of evidence: D).
- When the potential risk of enamel fluorosis development is a concern, suggest ready-to-feed formula or powdered or liquid concentrate formula reconstituted with water that either is fluoride free or has low concentrations of fluoride (strength of evidence: C).

* Source: Gartner and colleagues.

**BOX 2**

The estimated risk of enamel fluorosis associated with fluoride intake from reconstituted infant formula during the first year of life is somewhat higher (95 percent CI, 1.40-2.15) than that associated with fluoride intake during the period of initial erupting permanent teeth; (95 percent CI, 1.30-2.10) (level III).

The prevalence and severity of fluorosis in children who consumed infant formula reconstituted...
tuted with fluoridated community drinking water compared with the prevalence and severity in those who did not consume formula; the effects of mild enamel fluorosis on oral health–related quality of life.

In general, the greater the amount of fluoride intake during tooth development in any person, the greater the prevalence of fluorosis development. Bardsen, who conducted a meta-analysis of the literature, suggested that the duration of the fluoride exposure during the course of amelogenesis (enamel formation), rather than just during any specific or critical risk period, determines the development of fluorosis in the permanent maxillary incisors. Fluoride intake from all sources combined from birth to age 3 or 4 years can place a child at risk of developing fluorosis in early-erupting teeth. Fluorosis in late-erupting teeth (other than the third molars) can occur as a result of systemic exposure to fluoride until about age 8 years.

Infants who consume formula do so mainly during the first six months of life. During their first year of life, infants are exposed to fluoride primarily via infant formula reconstituted with fluoridated water and other beverages that contain added fluoridated water. Before the 1994 change in the fluoride supplement schedule, fluoride supplements also were prescribed for infants younger than 6 months living in communities with a water fluoride concentration of less than 0.3 ppm. These exposures, along with other exposures that occur after the first year (such as use of fluoridated dentifrice; use of supplements; consumption of optimally fluoridated drinking water by itself; consumption of other beverages with water added; and consumption of selected foods, including those with substantial amounts of added water), contribute to fluorosis of the developing dentition.

Multiple and often concurrent exposures during the period of tooth development make it difficult to isolate the risk associated with fluoride intake from one specific exposure, such as the use of reconstituted infant formula during the first year of life. Children participating in the IFS ingested fluoride from many sources, including formula reconstituted with fluoridated water, other beverages with added water (mainly reconstituted juices), dietary supplements and dentifrices. Overall, there was a statistically significant association in the IFS between substantial fluoride intake from reconstituted powdered infant formula (upper quartile of fluoride intake among the participating children) and increased fluorosis prevalence (relative risk = 1.40; 95 percent CI, 1.06-1.84, \( P < .02 \)) of the permanent maxillary incisors.

Using logistic regression to adjust for the effects of fluoride from other sources, investigators in the IFS examined the relationship between fluoride intake from reconstituted powdered infant formula, specifically, and enamel fluorosis of the permanent maxillary incisors in the children enrolled in the IFS. The authors found that an increase of 0.1 milligram of fluoride per day in average daily fluoride intake from reconstituted powdered formula in infants aged 3 to 9 months was associated with an increase in the risk of developing enamel fluorosis in the permanent maxillary incisors (OR = 1.10; 95 percent CI, 1.03-1.17, \( P < .05 \)). For example, according to the adjusted statistical model, children in the IFS who had median levels of fluoride intake from beverages between ages 3 and 9 months (primarily reconstituted fruit juices) and dentifrice between ages 16 and 36 months, but did not have any fluoride intake from reconstituted powdered formula between ages 3 and 9 months (that is, those who were breastfed or received ready-to-feed formula), would have a risk of 30.7 percent of developing enamel fluorosis in two or more maxillary incisors. If children consumed an average of 8 ounces of powdered formula reconstituted with water containing 1 ppm fluoride per day from age 3 months through age 9 months, in addition to the median fluoride intake from other sources, they would have a projected 35.5 percent risk of developing enamel fluorosis. If these children consumed 12 oz of reconstituted powdered infant formula daily, this risk would be

**BOX 3**

**Recommendations for research.**

- Identify biomarkers (that is, distinct biological indicators) as an alternative to direct fluoride intake measurement to allow the clinician to estimate a person’s fluoride intake and the amount of fluoride in the body.*
- Conduct descriptive and analytical epidemiologic studies to:
  - estimate the total fluoride intake from all sources individually and in combination;
  - quantify the risk of developing moderate to severe fluorosis attributable to fluoride intake from consumption of reconstituted infant formula.
- Conduct metabolic studies of fluoride to determine the influence of environmental, physiological and pathological conditions on the pharmacokinetics, balance and effects of fluoride* (such as studies to determine the influence of breast milk, cow’s milk–based formula and soy-based formula on the pH of urine, the associated urinary excretion and balance of fluoride, and the occurrence of dental fluorosis).
38.0 percent, whereas if they consumed 16 oz daily, the projected risk would be 40.6 percent.27

In terms of prevalence, of the 600 children examined in the IFS, 178 (29.7 percent) had fluorosis on two or more maxillary incisors, 382 (63.7 percent) had no maxillary incisor fluorosis and 40 (6.7 percent) had only one affected incisor and were excluded from the analysis. The majority of fluorosis detected was mild (that is, staining or pitting of the enamel).27 According to a 2010 review of the few studies in which researchers examined oral health–related quality of life, none of those studies’ results showed mild enamel fluorosis to have negative effects. Investigators in studies of the public’s perceptions of enamel fluorosis have found that people generally express concern while 48, although perceptions can change across time and can vary among different cultures.49

CONCLUSION

Practitioners should be aware that children are exposed to multiple sources of fluoride during the tooth development period. Reducing fluoride intake from reconstituted infant formula alone will not eliminate the risk of fluorosis development. It is also important that clinicians provide advice to parents regarding the proper use of fluoridated toothpastes along with the prescribed information of fluoride supplements.50

The panel acknowledges and encourages clinicians to follow the American Academy of Pediatricians’ guidelines for infant nutrition, which advocate exclusive breastfeeding to age 6 months and continued through at least age 12 months unless specifically contraindicated.45

Human breast milk has been shown to have consistently low levels (0.005-0.01 ppm) of fluoride.51-53

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Disclosures. None of the authors reported any disclosures.

The American Dental Association Council on Scientific Affairs and the expert panel thank Jane McGinley, RDH, MBA, for her contribution to this project.


E-FAN 02-011-1.1-33.


11. Centers for Disease Control and Prevention. Infant Feeding Practices Survey II. Web Table 3.97 (Percent of babies who were put to bed with a bottle of formula, breast milk, juice, juice drink, or any other kind of milk at each frequency in the past 2 weeks by infant age). "www.cdc.gov/ips/results/index.htm#b3". Accessed July 14, 2010.
